Issued under P.A. 2 of 1968, as amended. Filing is mandatory. Local Government Type: City Township Village	Other	Local Government Nam Road Commission of M			Count Macor	•	
	Opinion Da			/ Date Accountant F			o State:
	December			March 31, 2006	toport out		o ciaio.
We have audited the financial statements with the Statements of the Governmental Counties and Local Units of Government	of this local I Accountin	I unit of government and g Standards Board (GAS	rendered an open of the U	pinion on financial niform Reporting			
We affirm that: 1. We have complied with the <i>Bulletin fo</i> 2. We are certified public accountants re			nment in Mich	igan as revised.			
We further affirm the following. "Yes" respand recommendations.	oonses hav	ve been disclosed in the fi	nancial statem	nents, including the	e notes, or in	the re	port of comments
yes no 2. There are accumuly yes no 3. There are instance order issued under issued unit has normal costs in normal cost required yes no 8. The local unit user	nt units/functural units/funct	ds/agencies of the local uits in one or more of this use compliance with the Uniform conditions of either an organcy Municipal Loan Advinvestments which do not 982, as amended [MCL stagent in distributing tax reconstitutional requirements year. If the plan is more contributions are due (particular and has not adopted a sed an investment policy and sed an investm	nit's unreserve irm Accounting rder issued un ct. st comply with 38.1132]) revenues that ent (Article 9, S e than 100% f aid during the an applicable p	ed fund balances/ig and Budgeting A der the Municipal statutory requirem were collected for Section 24) to fund unded and the overyear).	retained earn Act (P.A. 2 of Finance Act of ments. (P.A. 2 ranother taxi current year rerfunding cro	ings (l 1968, or its re 0 of 1 ng uni earned edits a	, as amended). equirements, or ar 943, as amended it. d pension benefits are more than the
We have enclosed the following:				Enclosed	To Be		Not Required
The letter of comments and recommenda	ations.						
Reports on individual federal assistance	programs (program audits).					\boxtimes
Single Audit Reports (ASLGU).							\boxtimes
Certified Public Accountant (Firm Name):	Pl	ANTE & MOR	RAN, PL	LC			
Street Address			City		State	ZIF)
10 South Main Street, Suite 200			Mount Cleme	ens	MI	480	043-7903
Accountant Signature Plante & Morse, A	~						

ATTACHMENT TO STATE TRANSMITTAL LETTER

A statement regarding reasons why a compliance audit is not required for the Road Commission of Macomb County follows:

The Road Commission's financial statements report \$11,755,418 of federal aid, all of which is administered by the Michigan Department of Transportation; the Road Commission has no control over these expenditures, nor does it have any administrative or other responsibilities for compliance with grant requirements. Therefore, it does not consider these to represent federal assistance to the Road Commission. The remaining federal grants, all of which are considered to represent financial assistance to the Road Commission, total less than \$500,000; therefore, no single audit was undertaken by the Commission.

Financial Report September 30, 2005

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Suite 20C 10 S. Main St. Mount Clemens, MI 48043 Tel: 586.465.220C Fax: 586.469.0165 plantemoran.com

Independent Auditor's Report

To the Board of Road Commissioners Road Commission of Macomb County

We have audited the accompanying financial statements of the governmental activities, the Road Fund (the Road Commission's only major fund), and the aggregate remaining fund information of the Road Commission of Macomb County (a component unit of Macomb County, Michigan) as of and for the year ended September 30, 2005, which collectively comprise the Road Commission's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Road Commission's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the Road Fund (the Road Commission's only major fund), and the aggregate remaining fund information of the Road Commission of Macomb County at September 30, 2005, the respective changes in financial position and cash flows, where applicable, thereof, and the respective budgetary comparison for the Road Fund for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis is not a required part of the basic financial statements but is supplemental information required by the Governmental Auditing Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the supplemental information. However, we did not audit the information and express no opinion on it.

Plante & Moran, PLLC

December 15, 2005



Management's Discussion and Analysis

As management of the Road Commission of Macomb County (the "Road Commission"), we offer the readers of the Road Commission's financial statements this narrative overview and analysis of the financial activities of the Road Commission for the fiscal year ended September 30, 2005.

Overview of the Financial Statements

This discussion and analysis is intended to provide a basis of understanding the Road Commission's basic financial statements. These statements are comprised of three components: (I) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The first two components are presented together on the governmental funds balance sheet/statement of net assets and statement of revenues, expenditures, and changes in fund balances/statement of activities.

Financial Analysis

Net assets enable governmental agencies to determine their overall fiscal position. The Road Commission of Macomb County's net assets increased 2.4 percent from a year ago, increasing from \$727.2 million to \$744.8 million. This increase was due primarily to the large amount of road construction, which generates additional infrastructure that will be maintained by the Road Commission. As you will note, current assets declined by \$8.4 million. This was due to a decrease in our cash and investments balance. Cash and investments declined by 20 percent due to a significant decline in revenues from the previous year. In a condensed format, the table below shows the comparison of net assets (in millions of dollars) as of September 30, 2005 to the prior year.

Condensed Statement of Net Assets

	2005		 2004
Assets			
Current assets	\$	54.7	\$ 63.I
Capital assets		703.2	 677.9
Total assets		757.9	741.0
Liabilities			
Current liabilities		9.8	10.7
Long-term liabilities outstanding		3.3	 3.1
Total liabilities		13.1	 13.8
Net Assets			
Invested in capital assets		703.2	677.9
Unrestricted		41.6	 49.3
Total net assets	\$	744.8	\$ 727.2

Management's Discussion and Analysis (Continued)

Unrestricted net assets, which finance the day-to-day operations of road activity and the future growth of Macomb County for infrastructure, were \$41.6 million at September 30, 2005. This amount decreased approximately 15.6 percent from last year's unrestricted net assets of \$49.3 million. Again, this decline in unrestricted net assets is due to the fact that the Road Commission of Macomb County needed to expend \$8.3 million from the Road Fund to balance the budget for fiscal year 2005. The Road Commission of Macomb County secured contracts for approximately \$31.7 million of construction activities. Some of the expenditures for these projects will be incurred over future years as the projects are completed.

The following table shows the changes in net assets (in millions of dollars) as of September 30, 2005 and the prior year:

Condensed Statement of Activities

	2	.005	2	2004
Revenue				
State aid	\$	44.8	\$	40.3
Federal sources		11.8		23.5
Local and other sources		21.5		19.0
Land and roads released from developers		6.0		14.3
Total revenue		84. I		97. I
Expenses				
Maintenance		10.6		11.6
Administrative		22.3		21.1
Depreciation		33.6		31.5
Total expenses		66.5		64.2
Increase in Net Assets	<u>\$</u>	17.6	\$	32.9

Statement of Activities

The Road Commission's total revenue decreased by approximately \$13.0 million from the prior year. This decrease can be attributed to primarily two areas. First, the land and roads released from developers, which are reported as revenue on the statement of activities. Although many new miles of local roads were constructed in fiscal year 2005, these roads have not received final certification as of year end. As these roads are certified, they will be added to the Road Commission's infrastructure and recognized as revenue. Second, federal revenue and Michigan Transportation Funds were lower than fiscal year 2004. Expenses increased approximately \$2.3 million over last year. This was due in large part to the increased depreciation on infrastructure. Overall, net assets increased \$17.6 million from the prior year.

Management's Discussion and Analysis (Continued)

Road Fund Budgetary Highlights

Prior to beginning each new fiscal year, the Road Commission of Macomb County's budget is prepared based upon certain assumptions and facts available at that time. Throughout the year, the Road Commission's board amends the budget to reflect changes in these original assumptions, facts, and/or economic conditions that were unknown at the time the original budget was adopted. In addition, the board reviews and authorizes expenditures and capital equipment purchases throughout the year. The Road Commission amended its 2005 budget on several occasions during the year to reflect changes in equipment expense, maintenance expense, and status changes in budgeted construction projects. Final budgeted expenditures were \$15.6 million lower than the original budget due primarily to changes in construction projects. The actual revenues for fiscal year 2005 were higher than the amended budget, and expenditures on the construction exceeded the expected amount. The Road Commission secured contracts of approximately \$31.7 million of construction activities, and although actual expenditures on these contracts were greater than the amended budget, they were less than anticipated when compared to the original budget for fiscal year 2005.

Capital Assets

The Road Commission had \$703.2 million in capital assets at the end of the fiscal year. This amount represents a net increase of \$25.3 million from the previous year, or 3.7 percent. The Road Commission added over \$58.9 million to its investment in capital assets during the current year, including approximately \$51.1 million of infrastructure additions. The recorded amount of the infrastructure assets, net of depreciation contained in this report, is \$504.0 million and \$483.5 million for fiscal years 2005 and 2004, respectively. The infrastructure will continue to be the largest asset class.

Economic Factors and Next Year's Budget

Reductions in revenue sharing will directly affect the local units of government. This will in turn affect the amount of funds the local units will have available to participate in road projects. In addition, the Road Commission of Macomb County experienced a decrease of over \$2 million in Michigan Transportation Funds (MTF) as compared to fiscal year 2004. MTF dollars are the main source of income to cover operating expenses of the Road Commission including all road maintenance expenses and the Road Commission's share of construction expense. Without adequate increases in MTF revenue and revenue sharing, the Road Commission of Macomb County has diminishing resources for road improvements and maintenance activities. This decrease will directly impact the number of road projects that can be undertaken as well as the level of maintenance work the Road Commission of Macomb County can provide. The Road Commission is facing some difficult and challenging financial times. Revenues and expenditures will be monitored throughout the year to assure fiscal responsibility.

Management's Discussion and Analysis (Continued)

Contacting the Road Commission Management

This financial report is designed to provide a general overview of the Road Commission's finances and to show accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Road Commission of Macomb County, Michelle M. Mykytiak, finance and MIS director. For more specific information regarding construction projects, contact Robert Hoepfner, county highway engineer.

			Nonmajor Funds			inds
	Major Fund -		Postemployment			Capital
		Road		Benefits		Projects
Assets						
Cash and investments (Note 4)	\$	22,753,561	\$	3,662,045	\$	3,123,428
Receivables:						
State of Michigan		7,774,659		-		-
Construction accounts receivable		2,578,551		-		-
Accrued interest receivable		351,203		-		-
Other		662,703		-		-
Inventory		3,404,769		-		-
Surplus properties		53,039		-		-
Prepaid costs and other		1,076,878		-		-
Capital assets (Note 5):						
Assets not being depreciated		-		-		-
Assets being depreciated - Net						
Total assets	<u>\$</u>	38,655,363	\$	3,662,045	\$	3,123,428
Liabilities and Fund Balances						
Liabilities						
Current liabilities:						
Accounts payable	\$	6,392,420	\$	-	\$	-
Advances and deposits		2,415,610		-		-
Provision for uninsured losses (Note 6)		-		-		-
Accrued workers' compensation (Note 6)		106,690		-		-
Accrued liabilities and other		994,011		-		-
Noncurrent liabilities:						
Provision for uninsured losses (Note 6)		-		-		-
Accrued workers' compensation liabilities (Note 6)		-		-		-
Accrued sick and vacation						
Total liabilities		9,908,731		-		-
Fund Balances - Unreserved						
Designated (Note 9)		28,746,632		-		3,123,428
Undesignated				3,662,045		
Total fund balances		28,746,632		3,662,045		3,123,428
Total liabilities and fund balances	\$	38,655,363	\$	3,662,045	\$	3,123,428

Net Assets

Invested in capital assets Unrestricted

Total net assets

Governmental Funds Balance Sheet/Statement of Net Assets September 30, 2005

	Total				
G	overnmental		Adjustments		Statement of
	Funds		(Note 2)		Net Assets
			· , , , , , , , , , , , , , , , , , , ,		
\$	29,539,034	\$	9,108,287	\$	38,647,321
	7,774,659		-		7,774,659
	2,578,551		-		2,578,551
	351,203		-		351,203
	662,703		-		662,703
	3,404,769		-		3,404,769
	53,039		-		53,039
	1,076,878		120,000		1,196,878
	_		172,567,067		172,567,067
			530,625,758	_	530,625,758
\$	45,440,836		712,421,112		757,861,948
\$	6,392,420		_		6,392,420
	2,415,610		_		2,415,610
	-		16,765		16,765
	106,690		-		106,690
	994,011		(175,818)		818,193
	_		1,603,773		1,603,773
	-		281,613		281,613
		_	1,438,284		1,438,284
	9,908,731		3,164,617		13,073,348
	31,870,060		(31,870,060)		
	3,662,045		(3,662,045)		_
	3,002,013		(3,002,013)		
	35,532,105	_	(35,532,105)	_	
<u>\$</u>	45,440,836		(32,367,488)	_	13,073,348
			703,192,825		703,192,825
			41,595,775		41,595,775
		\$	744,788,600	<u>\$</u>	744,788,600

			Nonmajor Funds			
	Major Fund -		Postemployment		Capital	
		Road	Benefits		Projects	
Revenue						
Licenses, permits, and fees	\$	749,953	\$ -	\$	-	
Federal aid for construction		11,755,418	· -	•	-	
State revenue:		, ,				
Michigan Transportation Fund		36,556,985	_		-	
Build Michigan Fund		1,399,005	_		_	
Category C Fund		6,715,178	_		_	
State Critical Bridge		137,694	_		-	
Contributions from local units:		,				
Cities		2,226,238	_		-	
Townships		3,781,725	_		_	
County		1,153,467	_		_	
Charges for services:		, ,				
State trunkline maintenance		5,972,339	_		_	
State nonmaintenance		1,523,569	_		_	
Other revenue:		.,,.				
Cities, townships, and other		2,398,218	_		_	
Inspections		808,393	_		_	
Land and roads released from developers		-	_		_	
Interest		741,230	_		97,279	
Sale of land, property, rental, and other		2,159,152	-		-	
Total revenue		78,078,564	-		97,279	
Expenditures/Expenses - Current						
Primary road		38,887,547	-		-	
Local road		16,927,613	-		-	
Primary bridges		410,273	-		-	
Local bridges		3,778,063	-		-	
State maintenance		4,153,299	-		-	
State nonmaintenance		694,269	-		-	
Equipment rental credits - Net of equipment expense		(926,945)	-		-	
Engineering		883,344	-		-	
Administrative		989,436	-		-	
Inspections and other		1,743,473	-		-	
Distributive fringe benefits		13,559,383	_		-	
Other distributive expense		5,118,150	_		-	
Capital outlay - Net of depreciation credits		(496,672)	_		-	
Depreciation expense		-				
Total expenditures/expenses		85,721,233				

Statement of Governmental Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities Year Ended September 30, 2005

(Total Governmental Funds	Adjustments (Note 2)		Statement of Activities
-		,		
\$	749,953 11,755,418	\$ - -	\$	749,953 11,755,418
	36,556,985	_		36,556,985
	1,399,005	_		1,399,005
	6,715,178	_		6,715,178
	137,694	-		137,694
	2,226,238	-		2,226,238
	3,781,725	-		3,781,725
	1,153,467	-		1,153,467
	5,972,339	-		5,972,339
	1,523,569	-		1,523,569
	2,398,218			2,398,218
	808,393	-		808,393
	-	6,014,155		6,014,155
	838,509	-		838,509
	2,159,152	(89,353)		2,069,799
	·	 -	_	
	78,175,843	5,924,802		84,100,645
	38,887,547	(35,114,926)		3,772,621
	16,927,613	(10,028,185)		6,899,428
	410,273	(273,114)		137,159
	3,778,063	(4,278,780)		(500,717)
	4,153,299	-		4,153,299
	694,269	-		694,269
	(926,945)	-		(926,945)
	883,344	-		883,344
	989,436	-		989,436
	1,743,473	-		1,743,473
	13,559,383	85,418		13,644,801
	5,118,150	- (2.154.222)		5,118,150
	(496,672)	(3,156,039)		(3,652,711)
		 33,559,857	_	33,559,857
	85,721,233	 (19,205,769)	_	66,515,464

				Nonmajor Funds				
	Major Fund - Road		Postemployment Benefits			Capital Projects		
Excess of Revenues Over (Under) Expenditures/ Change in Net Assets	\$	(7,642,669)	\$	-	\$	97,279		
Other Financing Sources (Uses) - Transfers		(679,345)		1,307,432		(628,087)		
Excess of Revenue and Other Financing Sources Over (Under) Expenditures and Other Uses		(8,322,014)		1,307,432		(530,808)		
Fund Balances/Net Assets - October 1, 2004 (as restated, Note 1)		37,068,646		2,354,613		3,654,236		
Fund Balances/Net Assets - September 30, 2005	\$	28,746,632	\$	3,662,045	\$	3,123,428		

Statement of Governmental Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities (Continued) Year Ended September 30, 2005

\$	35,532,105	\$ 709,256,495	\$	744,788,600		
	43,077,495	 684,125,924		727,203,419		
	(7,545,390)	25,130,571		17,585,181		
		 -		-		
\$	(7,545,390)	\$ 25,130,571	\$	17,585,181		
	Funds	 (Note 2)		Activities		
G	overnmental	Adjustments	Statement of			
	Total					

Road Fund Budgetary Comparison Schedule Year Ended September 30, 2005

	Original		Amended	
		Budget	Budget	Actual
_				
Revenue	•	752.000	* 750.000	4 7 40.053
Licenses, permits, and fees	\$	752,000	\$ 752,000	\$ 749,953
Federal aid for construction		7,132,000	11,196,984	11,755,418
State revenue:		27 210 000	27.054.740	27 557 005
Michigan Transportation Fund		36,210,000	36,054,648	36,556,985
Build Michigan Fund		1,308,000	1,271,321	1,399,005
Category C Fund		24,958,200	6,051,234	6,715,178
State Critical Bridge		992,160	159,484	137,694
Contributions from local units:		037.500	2 210 000	2 227 220
Cities		837,500	2,210,000	2,226,238
Townships		1,911,992	2,345,190	3,781,725
County		2,997,420	841,901	1,153,467
Other		50,000	698,774	-
Charges for services:				F 070 220
State trunkline maintenance		5,350,239	5,800,239	5,972,339
State nonmaintenance		600,000	600,000	1,523,569
Other revenue:		1 410 000		2 202 212
Cities, townships, and other		1,410,000	1,339,630	2,398,218
Inspections		860,000	860,000	808,393
Interest		714,178	694,920	741,230
Sale of land, property, rental, and other		160,500	219,765	2,159,152
Total revenue		86,244,189	71,096,090	78,078,564
Expenditures - Current				
Primary road		54,675,657	36,885,025	38,887,547
Local road		11,195,522	15,668,771	16,927,613
Primary bridges		349,000	475,000	410,273
Local bridges		6,770,500	3,825,000	3,778,063
State maintenance		3,776,999	4,493,359	4,153,299
State nonmaintenance		661,500	811,500	694,269
Equipment rental credits - Net of equipment expense		(1,200,000)	(2,125,642)	(926,945)
Engineering		945,000	945,000	883,344
Administrative		1,740,350	1,740,350	989,436
Inspections and other		1,803,450	1,803,450	1,743,473
Distributive fringe benefits		12,001,490	13,978,862	13,559,383
Other distributive expense		4,654,615	5,207,089	5,118,150
Capital projects		1,500,000	-	-
Capital outlay - Net of depreciation credits		930,449	525,958	(496,672)
Total expenditures		99,804,532	84,233,722	85,721,233
Excess of Expenditures Over Revenue		(13,560,343)	(13,137,632)	(7,642,669)
Other Financing Uses - Operating transfers		(3,500,000)	(3,500,000)	(679,345)
Excess of Expenditures and Other Uses Over Revenue		(17,060,343)	(16,637,632)	(8,322,014)
Fund Balance - October I, 2004 (as restated, Note I)		37,068,646	37,068,646	37,068,646
Fund Balance - September 30, 2005	\$	20,008,303	\$ 20,431,014	\$ 28,746,632

Proprietary Fund - Internal Service Fund - General Liability Self-insurance Fund Statement of Net Assets September 30, 2005

Assets - Current		
Cash and investments (Note 4)	\$	9,108,287
Prepaid costs and other assets		120,000
Total assets		9,228,287
Liabilities		
Current liabilities - Provision for uninsured losses (Note 6)		16,765
Noncurrent liabilities - Provision for uninsured losses (Note 6)		1,603,773
Total liabilities	_	1,620,538
Net Assets - Unrestricted	\$	7,607,749

Proprietary Fund - Internal Service Fund -General Liability Self-insurance Fund Statement of Revenues, Expenses, and Changes in Net Assets Year Ended September 30, 2005

Operating Expenses		
Settlements, premiums, and other	\$	258,098
Decrease in allowance for unsettled claims incurred but not		
reported		(125,997)
Operating Loss		(132,101)
Nonoperating Revenues - Interest income		284,671
Increase in Net Assets		152,570
Net Assets - Beginning of year	_	7,455,179
Net Assets - End of year	\$	7,607,749

Proprietary Fund - Internal Service Fund General Liability Self-insurance Fund Statement of Cash Flows Year Ended September 30, 2005

Cash Flows from Operating Activities - Claims, settlements, premiums, and other items paid	\$	(258,098)
Cash Flows from Investing Activities		
Interest received on investments		284,671
Net proceeds and purchases of investment securities		(26,573)
Net cash provided by investing activities		258,098
Net Change in Cash and Cash Equivalents		-
Cash and Cash Equivalents - Beginning of year		-
Cash and Cash Equivalents - End of year	<u>\$</u>	
Reconciliation of Operating Loss to Net Cash from Operating Activities		
Operating loss	\$	(132,101)
Adjustments to reconcile operating loss to net cash from operating	·	, , ,
activities - Change in provision for uninsured losses and liabilities		(125,997)
Net cash used in operating activities	<u>\$</u>	(258,098)
Reconciliation to Balance Sheet		
Cash and investments recorded on balance sheet/statement of net assets	\$	9,108,287
Less fixed-term investments		(9,108,287)
Total	\$	-

Noncash Investing, Capital, and Financing Activities - During the year ended September 30, 2005, there were no noncash investing, capital, or financing activities.

Notes to Financial Statements September 30, 2005

Note I - Significant Accounting Policies

The Road Commission of the County of Macomb, Michigan (the "Road Commission") is a governmental agency responsible for the maintenance and construction of the road system in Macomb County. The Road Commission's financial statements will be included in the basic financial statements of the County of Macomb, Michigan as a discretely presented component unit.

The accounting policies of the Road Commission conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies:

Reporting Entity

The Road Commission is governed by an appointed three-member board of commissioners. As required by accounting principles generally accepted in the United States of America, these financial statements present the Road Commission of Macomb County. In accordance with accounting principles generally accepted in the United States of America, there are no component units included in these financial statements.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the activities of the Road Commission. For the most part, the effect of interfund activity has been removed from these statements. The Road Commission consists solely of governmental-type activities; no business-type activities exist.

The fund financial statements are provided for governmental funds and are included in the government-wide financial statements. Major and nonmajor individual governmental funds are reported as separate columns. Separate financial statements are provided for the proprietary fund.

Notes to Financial Statements September 30, 2005

Note I - Significant Accounting Policies (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Road Commission considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Amounts collected beyond this time period are recorded as deferred revenue. Revenue related to construction projects and inspection work orders is recognized when the related costs are incurred, subject to the availability criterion. Billings on the contracts include a provision for fringe benefits and overhead. No profit is recognized on these contracts. Interest associated with the current fiscal period is considered susceptible to accrual and has been recognized as revenue of the current fiscal period. Deposits with the State of Michigan for construction projects earn interest that is computed and credited to the Road Commission as of September 30 and recorded when received. Other revenue is recorded when received.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Expenditures for construction and work orders are recognized as the work progresses. Amounts billed to other governmental units for participation in construction or for work orders include equipment usage charges based on predetermined rates. These rates are designed to cover direct equipment operating costs, which include depreciation recorded within the government-wide statements. However, expenditures related to compensated absences and claims and judgments, accounted for within the Road Fund, are recorded only when payment is due.

The Road Fund is the Road Commission's only major governmental fund and is used to account for the proceeds of earmarked revenue or financing activities requiring separate accounting because of legal or regulatory provisions.

Notes to Financial Statements September 30, 2005

Note I - Significant Accounting Policies (Continued)

Additionally, the Road Commission reports the following fund types:

Internal Service Fund - The Internal Service Fund is a proprietary fund type and accounts for risk management services provided to the Road Fund on a cost-reimbursement basis.

Proprietary funds distinguish operating revenue and operating expenses from nonoperating items. Operating revenue and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

Assets, Liabilities, and Net Assets or Equity

Cash Equivalents - For the purpose of the statement of cash flows, the Road Commission does not include fixed-term investments (such as certificates of deposit) as cash equivalents. Only cash items (cash on hand, checking accounts, and savings accounts) are included.

Investments - Investments are reported at fair value, based on quoted market prices.

Inventory and Prepaid Costs - Inventory consists principally of road material, salt, signs, and equipment maintenance materials and is valued at the lower of average cost or market. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid costs in both government-wide and fund financial statements.

Surplus Properties - Surplus properties are recorded at the lower of acquisition cost or market.

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the Road Commission as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Notes to Financial Statements September 30, 2005

Note I - Significant Accounting Policies (Continued)

Capital assets are depreciated using the straight-line method over the following useful lives:

Buildings	50 years
Land improvements	20 years
Road and other equipment	5-25 years
Infrastructure	8-50 years

Compensated Absences (Vacation and Sick Leave) - It is the Road Commission's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. The government-wide statement of net assets accrues all vacation and personal pay as it is earned and sick pay as it is used or vested (whichever is earlier.) A liability for these amounts is reported in governmental funds as it comes due for payment (when time is taken off or employee is terminated.)

Long-term Obligations - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions, such as provision for uninsured losses, that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimates.

Fund Equity - In the fund financial statements, governmental funds report designations of fund balance for amounts that represent tentative management plans that are subject to change.

Prior Period Adjustment - Fund balance of the Road Fund and net assets of the governmental activities as of October 1, 2004 have been decreased by \$3,531,293 to correct an error in the allocation of certain construction costs in prior years. Had this error not been made, the prior year changes in fund balance and net assets would have been lower by \$1,389,835.

Other accounting policies are disclosed in other notes to the financial statements.

Notes to Financial Statements September 30, 2005

Note 2 - Reconciliation of Government-wide and Fund Financial **Statements**

Amounts reported in the government-wide financial statements are different from amounts reported in the governmental funds because of the following:

Governmental funds fund balance Capital assets used in governmental activities are not financial	\$	35,532,105
resources and are not reported in the funds		703,192,825
State and local receivables are not available to pay for current year expenditures and are therefore deferred in the governmental		
funds		175,818
Noncurrent compensated absences and provisions for workers' compensation uninsured losses are not reported		
in the funds		(1,719,897)
Internal Service Funds are included as governmental activities		7,607,749
Government-wide net assets	<u>\$</u>	744,788,600
Net change in fund balances - Total government funds	\$	(7,545,390)
Governmental funds report capital outlay as an expenditure;		
in the statement of activities, these costs are allocated		
over their estimated useful lives as depreciation:		
Capital outlay expenditures		52,851, 4 22
Depreciation expense		(33,559,857)
Net book value of disposed assets		(378)
Changes in accumulated employee sick and vacation pay are		
recorded when earned in the statement of activities and		
reported in the fund statements when they come due for		(22-22)
payment		(237,988)
In the statement of activities, land and roads released from		
developers are reported as revenue at the fair market		
value and the fixed asset is capitalized		6,014,155
Internal Service Funds are also included as governmental activities		152,570
In the governmental funds, state and local revenues not		
collected within 60 days of year end are not available to		
pay for current year expenditures, whereas in the		
statement of activities, revenue is recognized when		(00.353)
earned		(89,353)
Change in net assets of governmental activities	\$	17,585,181

Notes to Financial Statements September 30, 2005

Note 3 - Stewardship, Compliance, and Accountability

The annual budget is prepared by the finance and MIS director and adopted by the Board of Road Commissioners; subsequent amendments are approved by the Board of Road Commissioners. Unexpended appropriations lapse at year end; encumbrances are not included as expenditures. The amount of encumbrances outstanding at September 30, 2005 has not been calculated. The budget was amended in a legally permissible manner.

The Road Fund budget has been adopted on an activity basis and prepared in accordance with accounting principles generally accepted in the United States of America; expenditures at this level in excess of amounts budgeted are a violation of Michigan law. There were no significant budget variances of the Road Fund other than those disclosed in the statement of revenue, expenditures, and changes in fund balance - Road Fund - budget and actual. Copies of the adopted budget are available for comparison at the Road Commission offices.

Note 4 - Deposits and Investments

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The Road Commission is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan. The Road Commission has adopted an investment policy in accordance with the statutory authority.

The Road Commission has designated nine banks for the deposit of its funds. The investment policy adopted by the board in accordance with Public Act 196 of 1997 has authorized investment in certificates of deposit, U.S. Treasury bills, and bank investment pools, but not the remainder of state statutory authority as listed above. The Road Commission's deposits and investment policies are in accordance with statutory authority.

Notes to Financial Statements September 30, 2005

Note 4 - Deposits and Investments (Continued)

The Road Commission's cash and investments are subject to several types of risk, which are examined in more detail below:

Custodial Credit Risk of Bank Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Road Commission has adopted a deposit policy for custodial credit risk which limits the Road Commission's investment in a individual institution to no more than 20 percent of the institution's equity and no more than 20 percent of the Road Commission's total deposit balance. At year end, \$39,486,906 of the Road Commission's deposit balance (certificates of deposit, checking, and savings accounts) of \$40,446,906 was uninsured and uncollateralized. The Road Commission believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the Road Commission evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

Note 5 - Capital Assets

Capital asset activity for the current year was as follows:

	Beginning			Ending
Governmental Activities	Balance	Increases	Decreases	Balance
Capital assets not being depreciated - Land	\$ 167,942,410	\$ 4,624,657	\$ -	\$ 172,567,067
Capital assets being depreciated: Land improvements Buildings Road equipment Other equipment Infrastructure	1,317,456 24,222,550 22,393,114 2,608,297 745,714,960	858,601 1,985,668 312,148 51,084,503	- 1,370,130 3,393 -	1,317,456 25,081,151 23,008,652 2,917,052 796,799,463
Subtotal	796,256,377	54,240,920	1,373,523	849,123,774
Less accumulated depreciation for: Land improvements Buildings Road equipment Other equipment Infrastructure	616,297 4,575,329 17,313,777 1,556,679 262,249,222	66,005 504,408 2,175,148 294,941 30,519,355	1,369,752 3,393	682,302 5,079,737 18,119,173 1,848,227 292,768,577
Subtotal	286,311,304	33,559,857	1,373,145	318,498,016
Net capital assets being depreciated Net capital assets	509,945,073 \$ 677,887,483	20,681,063 \$ 25,305,720	378 \$ 378	530,625,758 \$ 703,192,825

Notes to Financial Statements September 30, 2005

Note 5 - Capital Assets (Continued)

Construction Commitments - The Road Commission has three significant active resurfacing projects at year end totaling \$8,946,715. The Road Commission's cumulative expenditures and remaining commitment with these contractors as of September 30, 2005 are \$7,469,200 and \$1,477,515, respectively.

Note 6 - Risk Management

The Road Commission is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Road Commission has purchased commercial insurance for medical benefits provided to employees but is self-funded for general liability and workers' compensation claims up to a retention amount, at which time the Road Commission's reinsurance begins. Retention amounts during the year ended September 30, 2005 were \$5,000,000 and \$325,000 for general liability and workers' compensation, respectively. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

General Liability Claims

Beginning January 17, 1993, the Road Commission assumes costs for general liability claims, including all cost associated with those claims, within certain limits. The Road Commission is liable for losses up to a retention amount per claim and is liable for losses in excess of the maximum insurance coverage.

The Road Commission estimates the liability for general liability claims that have been incurred through the end of the fiscal year, including both those claims that have been reported as well as those that have not yet been reported. The Road Commission has been named defendant in numerous claims and lawsuits requesting damages of various amounts, the majority of which do not state a specific maximum. It is the opinion of legal counsel and management that reasonable estimates of the Road Commission's liability for these matters have been recorded in the General Liability Self-insurance Fund as outlined below.

Notes to Financial Statements September 30, 2005

Note 6 - Risk Management (Continued)

Changes in the estimated recorded liability for the past two fiscal years were as follows:

	 2005	2004
Estimated liability - Beginning of year	\$ 1,746,534	\$ 1,785,015
Increase (decrease) in estimated claims incurred, including changes in estimates Claim payments	(62,100) (63,896)	13,723 (52,204)
Estimated liability - End of year	\$ 1,620,538	\$ 1,746,534

There are also certain property and employment-related lawsuits currently pending against the Road Commission claiming amounts for damages and relief without stated limitations. These lawsuits have not yet progressed to the point where a legal opinion can be reached as to the ultimate liability, if any, which may result from the resolution of these cases. Hence, no provision has been made in the financial statements as of September 30, 2005 for any ultimate liability related to these matters in excess of the estimated liability discussed above. However, in the opinion of Road Commission management and legal counsel, the probable additional exposure of the Road Commission for these lawsuits is immaterial to the financial statements.

Workers' Compensation Claims

The Road Commission assumes costs for workers' compensation claims within certain limits.

Notes to Financial Statements September 30, 2005

Note 6 - Risk Management (Continued)

The Road Commission estimates the liability for workers' compensation claims that have been incurred through the end of the fiscal year, including both those claims that have been reported as well as those that have not yet been reported. The current portion of these estimates is recorded in the Road Fund. The government-wide balance sheet/statement of net assets includes the current and long-term portions of these estimates. Changes in the estimated liability for the past two fiscal years were as follows:

	2005		2004	
Estimated liability - Beginning of year	\$	346,775 \$	266,269	
Increase in estimated claims incurred, including changes in estimates Claim payments		292,968 (251,440)	251,440 (170,934)	
Estimated liability - End of year	<u>\$</u>	388,303 \$	346,775	

The Road Commission recognizes liabilities for environmental remediation costs when such obligations are probable and reasonably estimable. During the year ended June 30, 2001, the Road Commission sold certain property. An environmental assessment was performed subsequent to the sale, which indicated the presence of certain compounds in excess of applicable limits. In its status as former owner and operator and as a generator of solid waste, the Road Commission could be found to be a potentially responsible party. Preliminary cost estimates related to remediation are immaterial; therefore, no amounts have been accrued.

Note 7 - Postemployment Benefits

The Road Commission provides health care and dental benefits to all full-time employees upon retirement in accordance with labor contracts. Currently, 250 retirees are eligible. The Road Commission includes pre-Medicare retirees and their dependents in its insured health care plan, with no contribution required by the participants. The Road Commission purchases Medicare supplemental insurance for retirees eligible for Medicare. Expenditures for postemployment health care benefits are recognized as the insurance premiums become due; during the year, this approximated \$2,300,000.

Notes to Financial Statements September 30, 2005

Note 7 - Postemployment Benefits (Continued)

Upcoming Reporting Change - The Government Accounting Standards Board has recently released Statement Number 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new rules will cause the government-wide financial statements to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. The new pronouncement is effective for the year ending September 30, 2007.

Note 8 - Defined Benefit Pension Plan

Plan Description

The Road Commission contributes to the Macomb County Employees' Retirement System, an agent multiple-employer defined benefit pension plan that covers all full-time employees of the Road Commission. The Macomb County Employees' Retirement System provides retirement, disability, and death benefits to plan members and their beneficiaries. The Macomb County Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Macomb County Employees' Retirement System. That report may be obtained by writing to the Retirement Commission at 10 N. Main, Mt. Clemens, Michigan 48043.

Funding Policy

The obligation to contribute to and maintain the Macomb County Employees' Retirement System for these employees was established by negotiation with the Road Commission's competitive bargaining units and requires a contribution from the employees of 3.5 percent of gross wages from all covered employees.

Notes to Financial Statements September 30, 2005

Note 8 - Defined Benefit Pension Plan (Continued)

Annual Pension Cost

For the valuation year ended December 31, 2004, the Road Commission's annual pension cost of \$2,008,363 for the plan was equal to the Road Commission's required and actual contribution of \$2,008,363. The annual required contribution was determined as part of an actuarial valuation at December 31, 2002, using the entry actual age cost method. Significant actuarial assumptions used include (a) a 7.5 percent investment rate of return, (b) projected salary increases of 5 percent per year, compounded annually and attributable to inflation, (c) additional projected salary increases of up to 5 percent per year, depending on service and attributable to seniority/merit, and (d) the assumption that benefits will not increase after retirement. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility over a five-year period. The remaining UAAL (or overfunding) was amortized by level percentage of payroll contributions over 12 years, except for liabilities created by plan changes, assumption changes, or method changes, which are amortized over 16 years.

Additional pension plan information for the Road Commission is as follows:

	Plan Year Ended December 31					
		2004		2003		2002
Annual pension cost (APC) Percentage of APC contributed	\$	2,008,363 100%	\$	964,174 100%	\$	372,158 100%
Net pension obligation	\$	-	\$	-	\$	-
	Valuation Year Ended December 31					
	2004			2003		2002
Actuarial value of assets	\$	87,876,994	\$	84,102,585	\$	85,917,264
Actuarial accrued liability (AAL) (entry age)	\$	94,783,521	\$	90,840,389	\$	85,178,635
(Underfunded)/Overfunded AAL	\$	(6,906,527)	\$	(6,737,804)	\$	738,629
Funded ratio		92.71%		92.58%		100.87%
Covered payroll	\$	16,363,729	\$	15,166,250	\$	14,370,596
UAAL as a percentage of covered payroll		42.21%		44.43%		-%

Notes to Financial Statements September 30, 2005

Note 9 - Designated Fund Balance

Fund balances at September 30, 2005 have been designated for the following purposes:

				Vonmajor
	Major Fund -		Fund - Capital	
	Road Fund		Projects Fund	
Subsequent year's expenditures	\$	16,766,787	\$	1,873,428
Bridge projects		9,629,845		_
Traffic signal upgrades		600,000		-
Salt storage		-		500,000
Pavement management study		500,000		-
Sign inventory		500,000		-
Building demolition and construction		-		750,000
Guardrail replacement		750,000		
Total	\$	28,746,632	\$	3,123,428





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December 15, 2005

Board of Road Commissioners Road Commission of Macomb County 117 S. Groesbeck Highway Mt. Clemens, Michigan 48043

Dear Commissioners:

We have recently completed our audit of the Road Commission of Macomb County for the year ended September 30, 2005. In addition to our audit report, we offer the following comments and recommendations for your consideration as the policy making body of the Road Commission:

Financial Condition and Long-Term Budgeting Considerations

During the year ended September 30, 2005, fund balance of the Road Commission's Road Fund decreased significantly, over \$8 million, to approximately \$28.7 million. The Road Fund's fund equity provides an essential source of working capital and allows the Road Commission the ability to maintain its desired level of services, while having the ability to respond to unforeseen needs. It is critically important to maintain adequate levels of fund balance as economic difficulties continue with the state's budget challenges and future revenue uncertainties.

While preparing and evaluating long-term financial projections, the Road Commission should continue to consider alternative funding levels, the possible further acceleration of increases in expenditures, and other scenarios in order to anticipate changes in financial trends as quickly as possible.

GOVERNMENTAL ACCOUNTING PRONOUNCEMENTS

GASB #40, Investment Risk Disclosures

During the year ended June 30, 2005, the Road Commission adopted Governmental Accounting Standards Board Statement #40, Deposit and Investment Risk Disclosures (GASB #40,) as required. This pronouncement requires expanded disclosures in the footnotes to the financial statements of the risks associated with the Road Commission's investments, and the Road Commission's policies for addressing those risks.

GASB #40 separates the risk disclosures into five areas: custodial, interest rate, credit, concentration and foreign currency. We encourage the Road Commission to periodically review its investment policies to address any changes in the investment risk environment and to ensure that investment performance is in line with the Road Commission's goals.



GASB #45, Retiree Health Care Benefits

As a reminder, the Governmental Accounting Standards Board's Statement Number 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions (GASB #45), provides guidance for local units of government in recognizing the cost of retiree health care benefits. The intent of the new rules is to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. These new rules will apply to the government wide financial statements, rather than the individual fund level. As a result, you will not need to change your budgeting practices as it relates to recording the long-term liability.

-2-

As you are aware, the promise to provide health care to retirees is very similar to the promise to provide an annual pension check. The new pronouncement will require the Road Commission to obtain an actuarial valuation of the total obligation to provide retiree health care benefits to current employees as well as those already retired. In addition, the Road Commission's funding status, meaning the progress it has made in accumulating assets to pay for this liability, will be disclosed in the financial statements. Lastly, the Road Commission will be required to make an annual contribution that the actuary deems necessary to fund the liability over a 30-year period. The Road Commission will need to consider this increased cost for budgeting purposes since the annual payments will not only include the cost of current health insurance premiums for retirees, which totaled \$2.3 million in the current fiscal year, but also contributions toward prefunding the plan.

As you know, the Road Commission already established a separate fund to account for these benefits and continues to set aside funds for this liability. The statement is not effective until the Road Commission's 2006-07 fiscal year; however, we recommend that the Road Commission begin evaluating the pre-funding post-employment benefit obligations on an actuarial basis. Actuarial funding generally provides the best mechanism for funding obligations over long periods of time and multiple budget cycles. We are happy to further assist the Road Commission in this endeavor.

GASB #42, Impairment of Capital Assets

GASB Statement #42, *Impairment of Capital Assets*, will be effective for the Road Commission for the year ended September 30, 2006. GASB #42 outlines the requirements for recognizing an impaired asset in the financial statements and addresses the accounting for any related insurance proceeds. Capital assets are considered to be impaired when the service utility has declined significantly and unexpectedly. We encourage the Road Commission to evaluate its recorded capital assets for impairment and evaluate the impact of potential asset write-downs that may be required under the new pronouncement, paying particular attention for idle equipment or facilities that are no longer used by the Road Commission.

Financial Audit Preparedness

We extend our compliments to the Finance Department's staff for the additional efforts in critically analyzing many accounts and account history in preparation for the audit. These individuals spent considerable time preparing for the audit by reconciling accounts and



preparing schedules. This extra effort resulted in fewer audit adjustments this year than were made in previous years.

We sincerely thank the Commissioners for the opportunity to serve as auditors for the Road Commission as we strive to meet or exceed your expectations. We also express our appreciation for the courtesy and cooperation extended to us by Ms. Mykytiak, the finance department and all personnel at the administration building during the audit. As always, we are happy to answer any questions or concerns you have regarding the annual financial report or the above comments at your convenience.

Very truly yours,

PLANTE & MORAN, PLLC

Oirie Kostiick
Christina M. Kostiuk
Lisa C. Manetta

Lies C. Manatta

cc: Ms. Michelle Mykytiak

